**Annual Financial Statements** 

For the Year Ended June 30, 2018

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#### **INDEPENDENT AUDITORS' REPORT**

To the Board of Selectmen Town of Ashby, Massachusetts

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Ashby, Massachusetts, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Ashby, Massachusetts, as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and the Pension schedules appearing on pages 43 and 44, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

Melanson Heath

July 9, 2019

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Ashby, we offer readers this narrative overview and analysis of the financial activities of the Town of Ashby for the fiscal year ended June 30, 2018.

## A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements comprise of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

<u>Government-wide financial statements</u>. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The statement of net position presents information on all assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, education, public works, health and human services, culture and recreation, and intergovernmental. The business-type activities include transfer station activities.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental funds**. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

<u>**Proprietary funds.**</u> Proprietary fund reporting focuses on the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. The proprietary fund category includes enterprise funds.

Enterprise funds are used to report activity for which a fee is charged to external users, and must be used when one of the following criteria are met: (1) activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges, (2) laws or regulations require the activity's costs of providing services be recovered with fees and charges, and (3) the pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs such as depreciation or debt service. The primary focus on these criteria is on fees charged to external users. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements, only in more detail. Specifically, enterprise funds are used to account for transfer station operations.

**<u>Fiduciary funds</u>**. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to financial statements.** The notes provide additional information that are essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by accounting principles generally accepted in the United States of America.

## B. FINANCIAL HIGHLIGHTS

- As of the close of the current fiscal year, the total of assets and deferred outflows exceeded liabilities and deferred inflows by \$7,996,785 (i.e., net position), a change of \$467,020 in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$3,293,454, a change of \$244,215 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$1,367,383, a change of \$106,258 in comparison with the prior year.

## C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data for the current and prior fiscal years.

		Governmental <u>Activities</u>				Business-Type <u>Activities</u>				Total		
		<u>2018</u>		<u>2017</u>		<u>2018</u>		<u>2017</u>		<u>2018</u>		<u>2017</u>
Current and other assets Capital assets	\$	3,678,626 5,954,568	\$	3,444,645 5,684,712	\$	29,573 -	\$	31,276 -	\$	3,708,199 5,954,568	\$	3,475,921 5,684,712
Total assets		9,633,194		9,129,357		29,573		31,276		9,662,767		9,160,633
Deferred outflows of resources		545,088		261,619		-		-		545,088		261,619
Current liabilities Noncurrent liabilities	_	141,245 1,813,451		177,999 1,449,786	_	933 -	_	722 -	_	142,178 1,813,451		178,721 1,449,786
Total liabilities		1,954,696		1,627,785		933		722		1,955,629		1,628,507
Deferred inflows of resources		255,441		263,980		-		-		255,441		263,980
Net position: Net investment in capital assets Restricted Unrestricted	_	5,932,553 1,177,278 858,314		5,640,683 1,122,277 736,251	_	- - 28,640	_	- - 30,554	. <u>.</u>	5,932,553 1,177,278 886,954		5,640,683 1,122,277 766,805
Total Net Position	\$_	7,968,145	\$	7,499,211	\$	28,640	\$	30,554	\$	7,996,785	\$	7,529,765

#### NET POSITION

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At the close of the most recent fiscal year, total net position was \$7,996,785, a change of \$467,020 in comparison with the prior year.

The largest portion of net position, \$5,932,553, reflects our investment in capital assets (e.g., land, buildings, machinery, equipment net of a capital lease liability, and infrastructure), less any related debt used to acquire those assets that are still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position, \$1,177,278, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position, \$886,954, may be used to meet the government's ongoing obligations to citizens and creditors.

		Governmental <u>Activities</u>				Business-Type <u>Activities</u>				Total		
Revenues:		2018		2017		2018		2017		2018		2017
Program revenues:												
Charges for services	\$	413,119	\$	303,784	\$	29,352	\$	27,450	\$	442,471	\$	331,234
Operating grants and												
contributions		319,304		318,569		-		-		319,304		318,569
Capital grants and												
contributions		392,811		321,488		-		-		392,811		321,488
General revenues:												
Property taxes		6,085,538		5,634,170		-		-		6,085,538		5,634,170
Excises		467,881		458,565		-		-		467,881		458,565
Penalties, interest and other taxes		39,974		41,177						39,974		11 177
Grants and contributions		39,974		41,177		-		-		39,974		41,177
not restricted		535,705		517,736		_		_		535,705		517,736
Investment income / (loss)		(10,081)		(1,392)		- 38		- 34		(10,043)		(1,358)
Other	_	953		22,514	_	-	_	-	_	953		22,514
Total revenues		8,245,204		7,616,611		29,390		27,484		8,274,594		7,644,095
Expenses:												
General government		815,521		791,716		-		-		815,521		791,716
Public safety		1,826,299		1,578,520		-		-		1,826,299		1,578,520
Education		3,917,451		3,677,928		-		-		3,917,451		3,677,928
Public works		891,889		738,002		-		-		891,889		738,002
Health and human services		60,129		66,148		-		-		60,129		66,148
Culture and recreation		239,354		221,632		-		-		239,354		221,632
Intergovernmental		25,627		25,349		-		-		25,627		25,349
Transfer station	-	-		-	-	31,304	-	30,514	_	31,304		30,514
Total expenses	-	7,776,270		7,099,295	-	31,304	-	30,514	_	7,807,574		7,129,809
Change in net position		468,934		517,316		(1,914)		(3,030)		467,020		514,286
Net position - beginning of year	-	7,499,211		6,981,895	-	30,554	-	33,584	_	7,529,765		7,015,479
Net position - end of year	\$	7,968,145	\$	7,499,211	\$	28,640	\$	30,554	\$_	7,996,785	\$	7,529,765

#### CHANGES IN NET POSITION

**<u>Governmental activities</u>**. Governmental activities for the year resulted in a change in net position of \$468,934. Key elements of this change are as follows:

Excess of tax collections compared to budget Excess of State and local revenues over budget	\$ 172,071 236,799
Budgetary appropriations under-expended by departments	302,896
Use of free cash and overlay surplus as funding sources	(591,156)
Difference between prior year encumbrances spent in the current year	
and current year encumbrances to be spent in the subsequent year	60,237
Change in stabilization fund	9,226
Title V - major fund revenues	859
Non-major fund revenues over expenditures	53,283
Capital asset additions, net of disposals	529,362
Current year depreciation (not budgeted for) in excess of capital lease	
repayment (included in the budget)	(237,492)
Current year change in net pension liability, net of deferrals	(100,676)
Other timing differences	 33,525
Total	\$ 468,934

**Business-type activities.** Business-type activities for the year resulted in a change in net position of (1,914), all of which was the result of expenditures in excess of user fee revenues and investment income.

## D. FINANCIAL ANALYSIS OF FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$3,293,454, a change of \$244,215 in comparison with the prior year. Key elements of this change are as follows:

General fund operating results (see below)	\$	190,073
Title V major fund operating results		859
Non-major operating results	_	53,283
Total	\$	244,215

The general fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$1,367,383, while total fund balance was \$2,117,035. As a measure of the general fund's liquidity, it may be

useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Refer to the table below.

General Fund	2018	2017	Change	% of Total 2018 General Fund Expenditures
General fund unassigned Stabilization	\$ 815,081 552,302	\$ 718,049 543,076	\$ 97,032 9,226	11% 7%_
Total unassigned fund balance	\$ 1,367,383	\$ 1,261,125	\$ 106,258	18%
Total fund balance	\$ 2,117,035	\$ 1,926,962	\$ 190,073	29%

The fund balance of the general fund changed by \$190,073 during the current fiscal year. Key factors in this change are as follows:

Excess of tax collections compared to budget	\$	172,071
Excess of State and local revenues over budget		236,799
Budgetary appropriations under-expended by departments		302,896
Use of free cash and overlay surplus as funding sources		(591,156)
Difference between prior year encumbrances spent in the current year		
and current year encumbrances to be spent in the subsequent year		60,237
Change in stabilization fund	_	9,226
Total	\$	190,073

<u>**Proprietary funds</u>**. Proprietary funds provide the same type of information found in the business-type activities reported in the government-wide financial statements, but in more detail.</u>

Unrestricted net position of the enterprise funds at the end of the year amounted to \$28,640, a change of \$(1,914) in comparison with the prior year. Other factors concerning the finances of proprietary funds have already been addressed in the entity-wide discussion of business-type activities.

## E. GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original budget and the final amended budget resulted in an overall increase in appropriations of \$183,840.

## F. CAPITAL ASSET AND DEBT ADMINISTRATION

**<u>Capital assets</u>**. Total investment in capital assets for governmental activities at year end amounted to \$5,954,568 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system, improvements, machinery and equipment, and infrastructure.

Major capital asset events during the current fiscal year included the following:

•	Depreciation expense	\$(	259,506)
•	Various road improvements	\$	392,844
•	Various building improvements	\$	7,730
•	Town Hall boiler	\$	65,071
•	Library boiler	\$	35,910
•	Water improvement project	\$	33,527
•	1999 ambulance	\$	2,500
•	Loss on disposal of ambulance and cruiser	\$	(8,220)

Additional information on capital assets can be found in the footnotes to the financial statements.

# **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the Town of Ashby's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Ms. Julie Costello Town Accountant Town of Ashby 895 Main Street Ashby, MA 01431

#### STATEMENT OF NET POSITION

#### JUNE 30, 2018

	Governmental Activities	Business-Type Activities	Total
ASSETS	Activities	Activities	Total
Current:			
Cash and short-term investments	\$ 2,181,514	\$ 29,573	\$ 2,211,087
Investments	1,124,870	-	1,124,870
Receivables, net of allowance for uncollectible:			
Property taxes	49,837	-	49,837
Excises	57,859	-	57,859
Intergovernmental	68,231	-	68,231
Departmental and other	87,326	-	87,326
Loans	466	-	466
Internal balances	11,435	-	11,435
Noncurrent:			
Receivables, net of allowance for uncollectibles:			
Property taxes	62,453	-	62,453
Loans, net of current portion	34,635	-	34,635
Capital assets:			
Land and construction in progress	1,790,529	-	1,790,529
Other capital assets, net of accumulated depreciation	4,164,039	-	4,164,039
DEFERRED OUTFLOWS OF RESOURCES			
Related to pensions	545,088	-	545,088
TOTAL ASSETS AND DEFERRED OUTFLOWS	10 170 202	20 572	10 207 955
OF RESOURCES	10,178,282	29,573	10,207,855
LIABILITIES			
Current:			
Warrants payable	74,530	933	75,463
Accrued liabilities	36,864	-	36,864
Other liabilities	836	-	836
Current portion of long-term liabilities:			
Capital lease	22,015	-	22,015
Landfill closure	7,000	-	7,000
Noncurrent:			
Landfill closure, net of current portion	32,919	-	32,919
Net pension liability	1,780,532	-	1,780,532
DEFERRED INFLOWS OF RESOURCES			
Related to pensions	255,441	-	255,441
·	<u>.</u>		<u> </u>
TOTAL LIABILITIES AND DEFERRED INFLOWS	0.040.407	000	0.044.070
OF RESOURCES	2,210,137	933	2,211,070
NET POSITION			
Net investment in capital assets	5,932,553	-	5,932,553
Restricted for:			
Grants and other statutory restrictions	561,045	-	561,045
Permanent funds:			
Nonexpendable	432,869	-	432,869
Expendable	183,364	-	183,364
Unrestricted	858,314	28,640	886,954
TOTAL NET POSITION	\$ 7,968,145	\$ 28,640	\$ 7,996,785
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#### STATEMENT OF ACTIVITIES

#### FOR THE YEAR ENDED JUNE 30, 2018

			Program Revenu	100	Poyonuos	Net (Expense and Changes i	
	Expenses	Charges for Services	Öperating	Capital Grants and Contributions	Governmental	Business- Type Activities	Total
Governmental Activities General government Public safety Education Public works Health and human services Culture and recreation Intergovernmental	\$ 815,521 1,826,299 3,917,451 891,889 60,129 239,354 25,627	\$ 38,046 358,359 - 13,769 1,867 1,078 -	\$ 182,130 36,069 - 39,599 52,418 9,088 -	\$ 392,811 	\$ (595,345) (1,431,871) (3,917,451) (445,710) (5,844) (229,188) (25,627)	\$ - - - - - - -	\$ (595,345) (1,431,871) (3,917,451) (445,710) (5,844) (229,188) (25,627)
Total Governmental Activities	7,776,270	413,119	319,304	392,811	(6,651,036)	-	(6,651,036)
Business-Type Activities Transfer station services	31,304	29,352				(1,952)	(1,952)
Total Business-Type Activities	31,304	29,352				(1,952)	(1,952)
Total	\$7,807,574	\$ 442,471	\$319,304	\$392,811	(6,651,036)	(1,952)	(6,652,988)
		axes estricted	6,085,538 467,881 39,974 535,705 (10,081) 953	- - - 38 	6,085,538 467,881 39,974 535,705 (10,043) 953		
		Total general i	revenues		7,119,970	38	7,120,008
		Change ir	Net Position		468,934	(1,914)	467,020
		<b>Net Position</b> Beginning End of yea			7,499,211 \$ 7,968,145	30,554 \$ 28,640	7,529,765 \$7,996,785

# TOWN OF ASHBY, MASSACHUSETTS GOVERNMENTAL FUNDS BALANCE SHEET JUNE 30, 2018

		Title V	Nonmajor Governmental	Total Governmental
	General	Septic Loans	Funds	Funds
ASSETS				
Cash and short-term investments	\$ 1,669,113	\$ 44,327	\$ 468,074	\$ 2,181,514
Investments	522,717	-	602,153	1,124,870
Receivables:				
Property taxes	139,144	-	-	139,144
Excises	63,826	-	-	63,826
Intergovernmental	- 102,736	-	68,231	68,231 102,736
Departmental and other Loans	102,730	- 50,144	-	50,144
Due from other funds	11,435	-	-	11,435
TOTAL ASSETS	\$ 2,508,971	\$ 94,471	\$ 1,138,458	\$ 3,741,900
LIABILITIES				
Warrants payable	\$ 68,501	\$ -	\$ 6,029	\$ 74,530
Accrued liabilities	36,527	-	337	36,864
Other liabilities	836			836
TOTAL LIABILITIES	105,864	-	6,366	112,230
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenues	286,072	50,144	-	336,216
FUND BALANCES				
Nonspendable	-	-	432,869	432,869
Restricted	-	44,327	737,178	781,505
Committed	250,646	-	30,276	280,922
Assigned	499,006 1,367,383	-	- (69.021)	499,006 1,299,152
Unassigned			(68,231)	
TOTAL FUND BALANCES	2,117,035	44,327	1,132,092	3,293,454
TOTAL LIABILITIES, DEFERRED INFLOWS (	DF			
RESOURCES AND FUND BALANCES	\$ 2,508,971	\$ 94,471	\$1,138,458	\$3,741,900

#### RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

JUNE 30, 2018

Total Governmental Fund Balances	\$	3,293,454
<ul> <li>Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.</li> </ul>		5,954,568
<ul> <li>Revenues are reported on the accrual basis of accounting and are not deferred until collection.</li> </ul>		272,942
<ul> <li>Long-term liabilities, including landfill closure, capital lease, and net pension liability (net of deferrals) are not due and payable in the current period and, therefore are not reported in the governmental funds.</li> </ul>	_	(1,552,819)
Net Position of Governmental Activities	\$_	7,968,145

# TOWN OF ASHBY, MASSACHUSETTS GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2018

Devenues		<u>General</u>	<u>s</u>	Title V eptic Loans	(	Nonmajor Governmental <u>Funds</u>	(	Total Governmental <u>Funds</u>
Revenues Property taxes	\$	6,105,767	\$		\$		\$	6,105,767
Excises	φ	461,100	φ	-	φ	-	φ	461,100
Penalties, interest and other taxes		39,974		-		-		39,974
Charges for services		283,746		-		- 13,765		297,511
Intergovernmental		581,729		-		666,091		1,247,820
Licenses and permits		64,875		-		000,091		64,875
Fines and forfeitures		9,907		-		-		9,907
Investment income / (loss)		(2,837)		_		(7,244)		(10,081)
Loan repayments		(2,007)		859		(1,244)		859
Miscellaneous				-		954		954
Total Revenues		7,544,261		859		673,566		8,218,686
Expenditures								
Current:		500.054				100.075		700.000
General government		596,951		-		136,975		733,926
Public safety		1,320,011		-		10,092		1,330,103
Education		3,917,451		-		-		3,917,451
Public works		658,896		-		436,942		1,095,838
Health and human services		51,912		-		5,560		57,472
Culture and recreation		119,221		-		10,714		129,935
Employee benefits		684,119		-		-		684,119
Intergovernmental		25,627		-		-		25,627
Total Expenditures		7,374,188			-	600,283		7,974,471
Excess (deficiency) of revenues over expenditures		170,073		859		73,283		244,215
Other Financing Sources (Uses)								
Transfer in		20,000		-		-		20,000
Transfer out		-		-		(20,000)		(20,000)
Total Other Financing Sources (Uses)		20,000			-	(20,000)		-
Change in fund balance		190,073		859		53,283		244,215
Fund Equity at Beginning of Year		1,926,962		43,468	-	1,078,809		3,049,239
Fund Equity at End of Year	\$	2,117,035	\$	44,327	\$	1,132,092	\$	3,293,454

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2018

Net Change in Fund Balances - Total Governmental Funds	\$	244,215
<ul> <li>Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:</li> </ul>		
Capital outlay purchases		537,582
Loss on disposal of assets		(8,220)
Depreciation		(259,506)
<ul> <li>The issuance of long-term debt (e.g., capital leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net position:</li> </ul>		
Lease repayment		22,014
<ul> <li>Revenues in the statement of activities that do not provide current financial resources are fully deferred in the statement of revenues, expenditures and changes in fund balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the change in deferred revenue.</li> </ul>		25,387
<ul> <li>Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:</li> </ul>		
Net pension liability and related deferred outflows and inflows of resource	s	(100,676)
Other differences		8,138
Change in Net Position of Governmental Activities	\$	468,934

#### GENERAL FUND

# STATEMENT OF REVENUES AND OTHER SOURCES, AND EXPENDITURES AND OTHER USES - BUDGET AND ACTUAL

#### FOR THE YEAR ENDED JUNE 30, 2018

	Budgete	d Amounts		Variance with	
	Original <u>Budget</u>	Final <u>Budget</u>	Actual <u>Amounts</u>	Final Budget Positive <u>(Negative)</u>	
Revenues and Other Sources					
Property taxes	\$ 5,933,696	\$ 5,933,696	\$ 5,933,696	\$-	
Excise	430,300	430,300	461,100	30,800	
Penalties, interest and other taxes	31,200	31,200	39,974	8,774	
Charges for services	115,750	115,750	283,746	167,996	
Intergovernmental	582,517	582,517	581,729	(788)	
Licenses and permits	38,330	38,330	64,875	26,545	
Fines and forfeitures	8,000	8,000	9,907	1,907	
Investment income	1,500	1,500	3,065	1,565	
Transfers in	-	20,000	20,000	-	
Other sources	427,316	591,156	591,156		
Total Revenues and Other Sources	7,568,609	7,752,449	7,989,248	236,799	
Expenditures and Other Uses					
General government	680,891	727,891	657,463	70,428	
Public safety	1,436,370	1,436,370	1,338,750	97,620	
Education	3,917,874	3,917,874	3,917,451	423	
Public works	545,668	682,508	644,767	37,741	
Health and human services	67,326	67,326	54,644	12,682	
Culture and recreation	113,164	113,164	111,478	1,686	
Debt service	1,000	1,000	-	1,000	
Employee benefits	765,561	765,561	684,245	81,316	
Intergovernmental	25,627	25,627	25,627	-	
Transfer Out	15,128	15,128	15,128		
Total Expenditures and Other Uses	7,568,609	7,752,449	7,449,553	302,896	
Excess of revenues and other					
sources over expenditures and other uses	\$	\$	\$ 539,695	\$ 539,695	

#### PROPRIETARY FUNDS

#### STATEMENT OF NET POSITION

#### JUNE 30, 2018

ASSETS	Business- Type Activities <u>Enterprise Funds</u> Transfer <u>Station</u>
Current:	
Cash and short-term investments	\$29,573
TOTAL ASSETS	29,573
LIABILITIES Current:	
Warrants payable	933
TOTAL LIABILITIES	933
NET POSITION	
Unrestricted	28,640
TOTAL NET POSITION	\$

#### PROPRIETARY FUNDS

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

#### FOR THE YEAR ENDED JUNE 30, 2018

	Business- Type Activities <u>Enterprise Funds</u> Transfer <u>Station</u>
Operating Revenues	
Charges for services	\$
Total Operating Revenues	29,352
Operating Expenses	
Salaries and wages	4,631
Operating expenses	26,673
Total Operating Expenses	31,304
Operating Income (Loss)	(1,952)
Nonoperating Revenues	
Investment income	38
Total Nonoperating Revenue	38
Change in Net Position	(1,914)
Net Position at Beginning of Year	30,554
Net Position at End of Year	\$28,640

#### PROPRIETARY FUNDS

#### STATEMENT OF CASH FLOWS

#### FOR THE YEAR ENDED JUNE 30, 2018

	Business- Type Activities Enterprise Funds Transfer <u>Station</u>
Cash Flows From Operating Activities	
Receipts from customers and users Payments to vendors and employees	\$ 29,352 _(31,093)
Net Cash (Used For) Operating Activities	(1,741)
Cash Flows From Investing Activities	38
Net Cash Provided By Investing Activities	38
Net Change in Cash and Short-Term Investments	(1,703)
Cash and Short Term Investments, Beginning of Year	31,276
Cash and Short Term Investments, End of Year	\$
Reconciliation of Operating (Loss) to Net Cash Provided By (Used For) Operating Activities Operating (loss) Adjustments to recepting income to not	\$ (1,952)
Adjustments to reconcile operating income to net cash provided by operating activities:	
Changes in assets and liabilities: Warrants payable	211
Net Cash Provided By Operating Activities	\$(1,741)

#### FIDUCIARY FUNDS

## STATEMENT OF FIDUCIARY NET POSITION

#### JUNE 30, 2018

	Agency <u>Funds</u>
ASSETS	
Departmental and other receivables	\$ 13,852
Total Assets	\$ 13,852
LIABILITIES	
Accrued payroll	\$ 5
Due to other funds	11,435
Deposits in custody	135
Due to other governments	1,497
Other liabilities	780
Total Liabilities	\$ 13,852

## Town of Ashby, Massachusetts

## Notes to Financial Statements

## 1. <u>Summary of Significant Accounting Policies</u>

The accounting policies of the Town of Ashby (the Town) conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the more significant policies:

## A. <u>Reporting Entity</u>

The government is a municipal corporation governed by an elected Board of Selectmen. As required by generally accepted accounting principles, these financial statements present the government and applicable component units for which the government is considered to be financially accountable. In fiscal year 2018, it was determined that no entities met the required GASB 14 (as amended) criteria of component units.

## B. Government-Wide and Fund Financial Statements

## **Government-Wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

## Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded

from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## C. <u>Measurement Focus</u>, <u>Basis of Accounting</u>, <u>and Financial Statement</u> <u>Presentation</u>

## **Government-Wide Financial Statements**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes and excises.

## Fund Financial Statements

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting; however, landfill closure expenditures are recorded only when payment is due.

The government reports the following major governmental funds:

- The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The *Title V septic loans fund* accounts for the Town's Title V Septic loans and related activity.

The proprietary fund financial statements are reported using the *economic resources management focus* and the *accrual basis of accounting*. Under this method, revenues are recognized when earned and expenses are recorded when liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The government reports the following proprietary fund:

• The *transfer station enterprise fund*, which accounts for operations of the Town's transfer station and supporting infrastructure.

The fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Under this method, revenues are recognized when earned and expenses are recorded when liabilities are incurred.

The government reports the following fiduciary fund:

• The agency funds account for fiduciary assets held by the Town in a custodial capacity as an agent on behalf of others. Agency funds report only assets and liabilities, and therefore, have no measurement focus.

## D. <u>Cash and Short-Term Investments</u>

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash balances are invested to the extent available, and interest earnings are recognized in the General Fund. Certain special revenue, proprietary, and fiduciary funds segregate cash, and investment earnings become a part of those funds.

Deposits with financial institutions consist primarily of demand deposits, certificates of deposits, and savings accounts. A cash and investment pool is maintained that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption "cash and short-term investments". The interest earnings attributable to each fund type is included under investment income. For

purposes of the statement of cash flows, the proprietary fund considers investments with original maturities of three months or less to be cash equivalents.

#### E. Investments

State and local statutes place certain limitations on the nature of deposits and investments available. Deposits in any financial institution may not exceed certain levels within the financial institution. Non-fiduciary fund investments can be made in securities issued by or unconditionally guaranteed by the U.S. Government or agencies that have a maturity of one year or less from the date of purchase and repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase.

Investments for the Town consist of bank certificates of deposit, U.S. federal agency securities, corporate bonds, and equity securities. Investments are carried at fair value except certificates of deposit which are reported at cost.

## F. Property Tax Limitations

Legislation known as "Proposition 2 1/2" limits the amount of revenue that can be derived from property taxes. The prior fiscal year's tax levy limit is used as a base and cannot increase by more than 2.5 percent (excluding new growth), unless an override or debt exemption is voted. The actual fiscal year 2018 tax levy reflected an excess capacity of \$1,076.

## G. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40
Building improvements	20
Vehicles	5 - 10
Office equipment	5 - 15
Computer equipment	5 – 10

## H. Long-Term Obligations

In the government-wide financial statements, other long-term obligations are reported as liabilities in the applicable governmental activities Statement of Net Position.

## I. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

<u>Fund Balance</u> - Generally, fund balance represents the difference between the current assets/deferred outflows and current liabilities/ deferred inflows. The Town reserves those portions of fund balance that are legally segregated for a specific future use or which do not represent available, spendable resources and therefore, are not available for appropriation or expenditure. Unassigned fund balance indicates that portion of fund balance that is available for appropriation in future periods.

When an expenditure is incurred that would qualify for payment from multiple fund balance types, the Town uses the following order to liquidate liabilities: restricted, committed, assigned, and unassigned.

<u>Net Position</u> - Net position represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. All other net position are reported as unrestricted.

## J. Use of Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates

and assumptions that affect the reported amounts of assets and liabilities and disclosures for contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

## K. Other Post-Employment Benefits

The Town of Ashby does not offer other post-employment benefits to its retirees.

## 2. <u>Stewardship, Compliance and Accountability</u>

## A. <u>Budgetary Information</u>

At the annual town meeting, the Finance Committee presents an operating and capital budget for the proposed expenditures of the fiscal year commencing the following July 1. The budget, as enacted by town meeting, establishes the legal level of control and specifies that certain appropriations are to be funded by particular revenues. The original budget is amended during the fiscal year at special town meetings as required by changing conditions. In cases of extraordinary or unforeseen expenses, the Finance Committee is empowered to transfer funds from the reserve fund (a contingency appropriation) to a departmental appropriation. "Extraordinary" includes expenses which are not in the usual line, or are great or exceptional. "Unforeseen" includes expenses which are not foreseen as of the time of the annual meeting when appropriations are voted.

Departments are limited to the line items as voted. Certain items may exceed the line item budget as approved if it is for an emergency and for the safety of the general public. These items are limited by the Massachusetts General Laws and must be raised in the next year's tax rate.

Formal budgetary integration is employed as a management control device during the year for the General Fund and Proprietary Fund. Effective budgetary control is achieved for all other funds through provisions of the Massachusetts General Laws.

At year end, appropriation balances lapse, except for certain unexpended capital items and encumbrances which will be honored during the subsequent year.

## B. Budgetary Basis

The General Fund final appropriation appearing on the "Budget and Actual" page of the fund financial statements represents the final amended budget after all reserve fund transfers and supplemental appropriations.

#### C. <u>Budget/GAAP Reconciliation</u>

The budgetary data for the general fund is based upon accounting principles that differ from generally accepted accounting principles (GAAP). Therefore, in addition to the GAAP basis financial statements, the results of operations of the general fund are presented in accordance with budgetary accounting principles to provide a meaningful comparison with budgetary data.

The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting.

General Fund	Revenues and Other Financing Sources	Expenditures and Other <u>Financing Uses</u>
Revenues/Expenditures (GAAP basis)	\$ 7,544,261	\$ 7,374,188
Other financing sources/uses (GAAP basis)	20,000	-
Remove the effect of adding Town stabilization fund per GASB 54	5,902	15,128
Adjust tax revenue to accrual basis	(172,071)	-
Reverse beginning of year appropriation carry- forwards from expenditures	-	(238,521)
Add end of year appropriation carryforwards to expenditures	-	298,758
Recognize use of free cash as funding source	591,156	-
Budgetary basis	\$ 7,989,248	\$ 7,449,553

## 3. Cash and Short-Term Investments

*Custodial Credit Risk - Deposits.* Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned. Massachusetts General Laws Chapter 44, Section 55 limits the Town's deposits "in a bank or trust company or banking company to an amount not exceeding sixty percent of the capital and surplus of such bank or trust company or banking company, unless satisfactory security is given to it by such bank or trust company or banking company for such excess."

Massachusetts General Law Chapter 32, Section 23, limits the System's deposits "in a bank or trust company to an amount not exceeding ten percent of the capital and surplus of such bank or trust company." The Town does not have a deposit policy for custodial credit risk.

As of June 30, 2018, none of the Town's bank balance of \$2,261,638 was exposed to custodial credit risk as uninsured and/or uncollateralized.

## 4. Investments

## A. Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. For short-term investments that were purchased using surplus revenues, Massachusetts General Laws Chapter 44, Section 55 limits investments to the top rating issued by at least one nationally recognized statistical rating organization (NRSROs).

Presented below is the actual rating as of year-end for each investment of the Town.

		Exempt		Rating as of Year End					
Investment Type	Amount	From <u>Disclosure</u>	Aaa	<u>A2</u>	<u>A1</u>	Baa1	Baa3		
Federal agency securities	\$ 443,170	\$-	\$ 443,170	\$-	\$-	-	\$-		
Corporate bonds	248,871	-	-	116,302	34,419	53,899	44,251		
Certificates of deposits	290,904	290,904	-	-	-	-	-		
Corporate equities	141,925	141,925		_			-		
Total investments	<u>1,124,870</u>	\$	\$443,170	\$	\$	53,899	\$44,251		

## B. Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Town does not have policies for custodial credit risk.

The Town has no custodial credit risk exposure for its investments because the related securities are insured, registered and held in the Town's name by a third-party custodian. The custodial credit risk is further reduced by the application of SIPC and excess SIPC insurance.

#### C. Concentration of Credit Risk

The Town places no limit on the amount the Town may invest in any one issuer. Investments in any one issuer (other than U.S. treasuries, government agency securities, and mutual funds) that represent 5% or more of total investments are as follows:

Certificates of Deposit:	
J.P. Morgan Chase Bank CD 1.35%	\$ 58,957
Capital One Bank USA National Association CD 1.3%	\$ 63,821
Capital One National Association VA CD 1.35%	\$ 58,870
HSBC Bank USA NA CD 1.5%	\$ 70,043
Corporate Bonds:	
GE Capital International	\$ 57,652

#### D. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the Town's investments to market interest rate fluctuations is as follows:

			 Investment Maturities (in Years)				
Investment Type		Amount	Exempt From Disclosure		Less <u>Than 1</u>		<u>1 - 5</u>
Federal agency securities Corporate bonds Certificates of deposit Corporate equities	\$	443,170 248,871 290,904 141,925	\$ - - - 141,925	\$	159,265 - -	\$	283,905 248,871 290,904 -
Total	\$_	1,124,870	\$ 141,925	\$	159,265	\$	823,680

## E. Foreign Currency Risk

Foreign currency risk is the risk that changes in the foreign exchange rates will adversely affect the fair value of an investment. The Town does not have policies for foreign currency risk.

## F. Fair Value

The Town categorizes its fair value measurements within the fair value hierarchy established by Governmental Accounting Standards Board Statement No. 72 Fair Value Measurement and Application (GASB 72). The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Town has the following fair value measurements as of June 30, 2018:

			Fair Value Measurements Using:						
		Quoted prices							
			in active		Significant	:	Significant		
		I	markets for		observable	u	nobservable		
		ide	entical assets		inputs		inputs		
Description			(Level 1)		(Level 2)		(Level 3)		
Investments by fair value level:									
Debt securities:									
Federal agency securities	\$ 443,170	\$	-	\$	443,170	\$	-		
Corporate bonds	248,871		-		248,871		-		
Equity securities:									
Corporate equities	141,925		141,925		-		-		
Total	\$ 833,966								

## 5. Taxes and Excises Receivable

Real estate and personal property taxes are levied and based on values assessed on January 1 of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on a quarterly basis and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the fiscal year they relate to.

The day after the final tax bill is due, a demand notice may be sent to the delinquent taxpayer. Fourteen days after the demand notice has been sent, the tax collector may proceed to file a lien against the delinquent taxpayers' property. The Town has an ultimate right to foreclose on property for unpaid taxes. Personal property taxes cannot be secured through the lien process.

Motor vehicle excise taxes are assessed annually for every motor vehicle and trailer registered in the Commonwealth. The Registry of Motor Vehicles annually calculates the value of all registered motor vehicles for the purpose of excise assessment. The amount of motor vehicle excise tax due is calculated using a fixed rate of \$25 per \$1,000 of value.

Property taxes and excise receivables at June 30, 2018 consist of the following:

	Gross Amount <u>(fund basis)</u>	Allowance for Doubtful <u>Accounts</u>	Net Amount (accrual <u>basis)</u>
Real estate taxes Personal property taxes Tax liens	\$ 48,671 1,255 89,218	\$- (89) <u>(26,765)</u>	\$ 48,671 1,166 62,453
Total property taxes Less current portion:	\$139,144	\$ (26,854)	112,290 49,837
Noncurrent taxes receivable			\$ 62,453
Motor vehicle excise	\$ 63,826	\$ (5,967)	\$57,859
Total excises	\$ 63,826	\$ (5,967)	\$

#### 6. <u>Departmental and Loans Receivables</u>

Receivables for departmental and loans at June 30, 2018 consist of the following:

		Gross <u>Amount</u>	Allowance for Doubtful <u>Accounts</u>	Net <u>Amount</u>	Less Current <u>Portion</u>	Long-term <u>Portion</u>
Receivables:						
Ambulance	\$	102,736	\$ (15,410)	\$ 87,326	\$ (87,326)	\$ -
Title V Septic Loans	_	50,144	(15,043)	35,101	(466)	34,635
Total	\$_	152,880	\$ (30,453)	\$ 122,427	\$ (87,792)	\$ 34,635

## 7. Interfund Receivables/Payables

Although self-balancing funds are maintained, most transactions flow through the general fund. In order to obtain accountability for each fund, interfund receivable and payable accounts must be utilized. The following is an analysis of the June 30, 2018 balances in interfund receivable and payable accounts:

	Ľ	Due From		Due To			
	<u>O</u> 1	ther Funds	0	ther Funds			
Governmental activities / General fund Agency fund	\$	11,435 -	\$	- 11,435			
Total	\$	11,435	\$	11,435			

# 8. Capital Assets

Capital asset activity for the year ended June 30, 2018 was as follows:

Governmental Activities:	Beginning <u>Balance</u>		Increases		<u>Decreases</u>		Ending <u>Balance</u>
Capital assets, being depreciated: Buildings and improvements Machinery, equipment, and furnishings Infrastructure	\$ 8,220,902 2,576,696 321,456	\$	100,981 2,500 392,844	\$	- (155,032) -	\$	8,321,883 2,424,164 714,300
Total capital assets, being depreciated	11,119,054		496,325		(155,032)		11,460,347
Less accumulated depreciation for: Buildings and improvements Machinery, equipment, and furnishings Infrastructure	(5,229,230) (1,950,366) (4,018)	-	(133,467) (113,092) (12,947)		- 146,812 -	_	(5,362,697) (1,916,646) (16,965)
Total accumulated depreciation	(7,183,614)	-	(259,506)	_	146,812		(7,296,308)
Total capital assets, being depreciated, net	3,935,440		236,819		(8,220)		4,164,039
Capital assets, not being depreciated: Land Construction in progress	1,721,099 28,173	-	- 41,257	-	-	_	1,721,099 69,430
Total capital assets, not being depreciated	1,749,272	-	41,257	-		_	1,790,529
Governmental activities capital assets, net	\$ 5,684,712	\$	278,076	\$_	(8,220)	\$_	5,954,568

Depreciation expense was charged to functions of the Town as follows:

Governmental Activities:		
General government	\$	55,875
Public safety		63,804
Public works		59,149
Culture and recreation	_	80,678
Total depreciation expense - governmental activities	\$_	259,506

## 9. <u>Deferred Outflows of Resources</u>

Deferred outflows of resources represent the consumption of net position by the Town that is applicable to future reporting periods. Deferred outflows of resources have a positive effect on net position, similar to assets. Deferred outflows of resources related to pensions, in accordance with GASB Statement No. 68, Accounting and Financial Reporting for Pensions, are more fully discussed in Note 17.

## 10. <u>Warrants Payable</u>

Warrants payable represent 2018 expenditures paid by July 15, 2018 as permitted by law.

#### 11. Capital Lease Obligations

The Town is the lessee of certain equipment under capital leases expiring in fiscal year 2019. Future minimum lease payments under the capital leases consisted of the following as of June 30, 2018:

Fiscal	Capital
Year	Leases
2019	\$ 23,800
Total payments	23,800
Less amounts representing interest	(1,785)
Present Value of Minimum Lease Payments	\$ 22,015

## 12. Long-Term Debt

Changes in General Long-Term Liabilities

During the year ended June 30, 2018, the following changes occurred in long-term liabilities:

		Total Balance <u>07/01/17</u>	<u>A</u>	dditions	<u>F</u>	Reductions		Total Balance <u>06/30/18</u>		Less Current <u>Portion</u>		Long-Term Portion <u>06/30/18</u>
Governmental Activities												
Capital leases	\$	44,029	\$	-	\$	(22,014)	\$	22,015	\$	(22,015)	\$	-
Landfill monitoring liabilit	y	46,923		-		(7,004)		39,919		(7,000)		32,919
Net pension liability	-	1,387,848	3	392,684	_	-	_	1,780,532	_	-	_	1,780,532
Totals	\$	1,478,800	\$ <u></u>	392,684	\$_	(29,018)	\$_	1,842,466	\$_	(29,015)	\$	1,813,451

## 13. Overlapping Debt

The Town is a member community of other governmental agencies, which are authorized to issue debt. The Town is not directly responsible for the payment or guarantee of these debts; however, annual debt service costs are included in the operating budgets of these agencies and are funded through user charges and/or assessments to the Town. The following summarizes the debt of these other agencies and the Town's related participation percentages:

Related Entity		Total <u>Principal</u>	Towr <u>Perce</u>			Town's <u>Share</u>
North Middlesex Regional School District:						
Ashby Elementary roof and window project	\$	109,336	100.0	0%	\$	109,336
New High School		36,800,000	12.3	5%		4,544,800
Montachusett Regional Vocational Technical School:						
School construction bond	_	3,315,000	1.7	9%	_	59,339
Total	\$_	40,224,336			\$_	4,713,475

In addition, the Town has authorized North Middlesex Regional School District to issue debt as follows:

- \$50,379,977 for feasibility study and construction of a new high school. The Town will be responsible for 12.35% of this future issuance.
- \$600,000 for a new septic system at the Hawthorne Brook Middle School. The Town will be responsible for 23.42% of this future issuance.
- \$902,127 for the Ashby Elementary roof and window project. The Town will be responsible for 100% of this future issuance.
- \$4,000,000 for roofing, windows, HVAC system and other upgrades at the Varnum Brook Elementary School. The Town will be responsible for 1.13% of this future issuance.
- \$2,000,000 for windows, doors, HVAC system, and minor structural repairs at the Hawthorne Brook Middle School. The Town will be responsible for 24.37% of this future issuance.

• \$2,000,000 for roofing, siding, HVAC upgrade and interior repairs at the Squannacook Early Childhood Center. The Town will be responsible for 4.44% of this future issuance.

## 14. Landfill Closure and Post-Closure Care Costs

State and Federal laws and regulations require the Town to perform certain maintenance and monitoring functions at the landfill site for thirty years after closure.

The \$39,919 reported as landfill post-closure care liability at June 30, 2018 represents the estimated post-closure maintenance costs. These amounts are based on what it would cost to perform all post-closure care in 2018. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

## 15. <u>Deferred Inflows of Resources</u>

Deferred inflows of resources are the acquisition of net position by the Town that are applicable to future reporting periods. Deferred inflows of resources have a negative effect on net position, similar to liabilities. The Town reports two items as deferred inflows of resources: one which is attributable to changes in net pension liability, and the other which arises from the current financial resources measurement focus and the modified accrual basis of accounting in governmental funds. Deferred inflows of resources related to pension will be recognized in pension expense in future years and is more fully described in Note 17. Unavailable revenues are reported in the governmental funds balance sheet in connection with receivables for which revenues are not considered available to liquidate liabilities of the current year.

## 16. <u>Governmental Funds - Balances</u>

Fund balances are segregated to account for resources that are either not available for expenditure in the future or are legally set aside for a specific future use.

The Town implemented GASB Statement No. 54 (GASB 54), *Fund Balance Reporting and Governmental Fund Type Definitions,* which enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying existing governmental fund type definitions.

The following types of fund balances are reported at June 30, 2018:

<u>Nonspendable</u> - Represents amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. This fund balance classification includes nonmajor governmental fund reserves for the principal portion of permanent trust funds.

<u>Restricted</u> - Represents amounts that are restricted to specific purposes by constraints imposed by grantors, contributors, or laws or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation. This fund balance classification includes various special revenue funds and the income portion of permanent trust funds.

<u>Committed</u> - Represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision-making authority. This fund balance classification includes general fund encumbrances for non-lapsing, special article appropriations approved at Town Meeting resolution, and various capital project funds.

<u>Assigned</u> - Represents amounts that are constrained by the Town's intent to use these resources for a specific purpose. This fund balance classification includes general fund encumbrances that have been established by various Town departments for the expenditure of current year budgetary financial resources upon vendor performance in the subsequent budgetary period and surplus set aside to fund the subsequent year's budget.

<u>Unassigned</u> - Represents amounts that are available to be spent in future periods, general stabilization fund, and deficit funds.

Following is a breakdown of the Town's fund balances at June 30, 2018:

Nonspendable	General <u>Fund</u>	Title V <u>Septic Loans</u>	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Nonexpendable permanent funds	\$	\$	\$432,869	\$ 432,869
Total Nonexpendable	-	-	432,869	432,869
Restricted Special revenue funds	-	44,327	553,814	598,141
Expendable permanent funds	-	_	183,364	183,364
Total Restricted	-	44,327	737,178	781,505
Committed Special articles:				
General government	233,769	-	-	233,769
Public safety	16,877	-	-	16,877
Capital project funds	-	-	30,276	30,276
Total Committed	250,646	-	30,276	280,922
Assigned Encumbrances:				
General government	8,925	-	-	8,925
Public safety	20,360	-	-	20,360
Public works	15,141	-	-	15,141
Health and human services	2,742	-	-	2,742
Culture and recreation	819	-	-	819
Employee benefits	126	-	-	126
Reserve for expenditure	450,893	-	-	450,893
Total Assigned	499,006	-	-	499,006
Unassigned				
General fund unassigned	815,081	-	-	815,081
General stabilization fund	552,302	-	-	552,302
Deficit funds	-	-	(68,231)	(68,231)
Total Unassigned	1,367,383		(68,231)	1,299,152
Total Fund Balance	\$	\$44,327	\$1,132,092	\$3,293,454

#### 17. Middlesex County Retirement System

The Town follows the provisions of GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, with respect to the employees' retirement funds.

#### A. Plan Description

Substantially all employees of the Town are members of the Middlesex County Retirement System (the System), a cost sharing, multipleemployer public employee retirement system (PERS). Eligible employees must participate in the System. The pension plan provides pension benefits, deferred allowances, and death and disability benefits. Chapter 32 of the Massachusetts General Laws establishes the authority of the System, contribution percentages and benefits paid. The System Retirement Board does not have the authority to amend benefit provisions. Additional information is disclosed in the System's annual financial reports publicly available from the System located at 25 Linnell Circle, Billerica, MA 01821.

## Participant Retirement Benefits

The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation for those hired prior to April 2, 2012 and the highest fiveyear average for those first becoming members of the Massachusetts System on or after that date. However, per Chapter 176 of the Acts of 2011, for members who retire on or after April 2, 2012, if in the 5 years of creditable service immediately preceding retirement, the difference in the annual rate of regular compensation between any 2 consecutive years exceeds 100 percent, the normal yearly amount of the retirement allowance shall be based on the average annual rate of regular compensation received by the member during the period of 5 consecutive years preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation and group classification.

If a participant was a member prior to February 2012, a retirement allowance may be received attaining 20 years of service. The plan also provides for retirement at age 55 if the participant was a member prior to January 1, 1978, with no minimum vesting requirements. If the participant was a member on or after January 1, 1978 and a member of Groups 1 or 2, then a retirement allowance may be received if the participant (1) has a record of 10 years of creditable service, (2) is age 55, (3) voluntarily left Town employment on or after that date, and (4) left accumulated annuity deductions in the fund.

A participant who became a member on or after April 2, 2012 is eligible for a retirement allowance upon 10 years creditable service and reaching ages 60 or 50 for groups 1 and 2, respectively. Participants in Group 4 must be at least age 55. Groups 2 and 4 require that participants perform the duties of Group position for at least 12 months immediately prior to retirement.

A retirement allowance consists of two parts: an annuity and a pension. A member's accumulated total deductions and a portion of the interest they generate constitute the annuity. The difference between the total retirement allowance and the annuity is the pension. The average retirement benefit is approximately 80-85% pension and 15-20% annuity.

## Participant Refunds

Employees who resign from service and who are not eligible to receive a retirement allowance are entitled to request a refund of their accumulated total deductions. Members voluntarily withdrawing with at least 10 years of service or involuntarily withdrawing, receive 100% of the regular interest that has accrued on those accumulated total deductions. Members voluntarily withdrawing with less than 10 years of service get credited interest each year at a rate of 3%.

#### Participants Contributions

Participants contribute a set percentage of their gross regular compensation annually. Employee contribution percentages are specified in Chapter 32 of the Massachusetts General Laws. The employee's individual contribution percentage is determined by their date of entry into the system. In addition, all employees hired after December 31, 1979 contribute an additional 2% on all gross regular compensation over the rate of \$30,000 per year. The percentages are as follows:

Before January 1, 1975	5%
January 1, 1975 - December 31, 1983	7%
January 1, 1984 - June 30, 1996	8%
Beginning July 1, 1996	9%

For those members entering a Massachusetts System on or after April 2, 2012 in Group 1, the contribution rate will be reduced to 6% when at least 30 years of creditable service has been attained.

## Employer Contributions

Employers are required to contribute at actuarially determined rates as accepted by the Public Employee Retirement Administration Commission (PERAC).

The Town's contribution to the System for the year ended June 30, 2018 was \$147,365, which was equal to its annual required contribution.

#### B. Summary of Significant Accounting Policies

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the System and additions to/deductions from System's fiduciary net position have been determined on the same basis as they are reported by System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

#### C. <u>Pension Liabilities, Pension Expense, and Deferred Outflows of</u> <u>Resources and Deferred Inflows of Resources Related to Pensions</u>

At June 30, 2018, the Town reported a liability of \$1,780,532 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2018. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2018, the Town's proportion was 0.125462%.

For the year ended June 30, 2018, the Town recognized pension expense of \$248,041. In addition, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	0	Deferred utflows of esources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	6,004	\$ 9,093
Changes of assumptions		170,198	-
Net difference between projected and actual investment earnings on pension plan investments		-	48,363
Changes in proportion and differences between employer contributions and proportionate share of contributions		368,886	197,985
Total	\$	545,088	\$ 255,441

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2019	\$ 88,645
2020	87,370
2021	45,336
2022	68,296
Total	\$289,647

#### D. Actuarial Assumptions

The total pension liability in the January 1, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.25%
Salary increases	4.0% - 4.5% depending on Group
Investment rate of return	7.5%

Mortality rates were as follows:

- Pre-retirement reflects RP-2014 Employee Mortality Table projected generationally with Scale MP-2017
- Healthy Retiree reflects RP-2014 Healthy Annuitant Mortality Table projected generationally with Scale MP-2017
- Disabled Retiree reflects RP-2014 Healthy Annuitant Mortality Table set forward one year and projected generationally with Scale MP-2017

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range (expected returns, net of pension plan investment expense and inflation) is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table:

		Long-term Expected
	Target	Real Rate
	Asset	of Return
Asset Class	Allocation	(Geometric Average)
Domestic equity	17.50%	6.15%
International developed markets equity	15.50%	7.11%
International emerging markets equity	6.00%	9.41%
Core fixed income	12.00%	1.68%
High-yield fixed income	10.00%	4.13%
Real estate	10.00%	4.90%
Commodities	4.00%	4.71%
Hedge funds, GTAA, Risk parity	13.00%	3.94%
Private equity	12.00%	10.28%
Total	100.00%	

## E. Discount Rate

The discount rate used to measure the total pension liability was 7.5%. The projection of cash flows used to determine the discount rate assumed that the plan member contributions will be made at the current contribution rate and that employer contributions will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### F. <u>Sensitivity of the Proportionate Share of the Net Pension Liability to</u> <u>Changes in the Discount Rate</u>

The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 7.5 percent, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	Current	
1% Decrease	Discount	1% Increase
<u>(6.5%)</u>	Rate (7.5%)	<u>(8.5%)</u>
\$2,185,313	\$1,780,532	\$1,439,258

## G. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued System financial report.

## 18. <u>Commitments and Contingencies</u>

<u>Grants</u> - Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

#### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (GASB 68)

#### JUNE 30, 2018

#### (Unaudited)

#### Middlesex County Retirement System

Fiscal <u>Year</u>	Measurement <u>Date</u>	Proportion of the Net Pension <u>Liability</u>	Proportionate Share of the Net Pension <u>Liability</u>	Covered Payroll	Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position Percentage of the Total <u>Pension Liability</u>
June 30, 2018	December 31, 2017	0.125462%	\$1,780,532	\$1,102,061	161.56%	49.27%
June 30, 2017	December 31, 2016	0.097951%	\$1,387,848	\$ 892,435	155.51%	45.49%
June 30, 2016	December 31, 2015	0.124905%	\$1,611,292	\$ 926,336	173.94%	46.13%
June 30, 2015	December 31, 2014	0.118900%	\$1,427,805	\$ 890,708	160.30%	47.65%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

See Independent Auditors' Report.

# TOWN OF ASHBY, MASSACHUSETTS SCHEDULE OF PENSION CONTRIBUTIONS (GASB 68) JUNE 30, 2018

#### (Unaudited)

#### Middlesex County Retirement System

Fiscal <u>Year</u>	Measurement <u>Date</u>	Contractually Required <u>Contribution</u>	Contributions in Relation to the Contractually Required <u>Contribution</u>	Defi	ribution ciency ccess)	Covered <u>Payroll</u>	Contributions as a Percentage of <u>Covered Payroll</u>
June 30, 2018	December 31, 2017	\$147,365	\$147,365	\$	-	\$1,102,061	13.37%
June 30, 2017	December 31, 2016	\$173,361	\$173,361	\$	-	\$892,435	19.43%
June 30, 2016	December 31, 2015	\$163,640	\$163,640	\$	-	\$926,336	17.67%
June 30, 2015	December 31, 2014	\$150,378	\$150,378	\$	-	\$890,708	16.88%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

See Independent Auditors' Report.